Article

The colour of success: a qualitative study of affirmative action attitudes of black academics in South Africa

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Abstract

A number of studies have shown that white people's attitudes towards affirmative action are largely negative and ambivalent. This ambivalent opposition to affirmative action has been explained in terms of a commitment to equality and sympathy for the plight of many poor black people, on the one hand, but lingering racial prejudice, intergroup competition and ideological conservatism on the other hand. This study sought to address the paucity of research on black attitudes to affirmative action to determine the nature and range of black attitudes. Since the main explanations of white opposition to affirmative action (anti-black prejudice and intergroup competition) do not apply in the case of blacks, a second aim of this study was to identify factors that could account for opposition to affirmative action among black people. Eight open-ended interviews were conducted with black academics employed at a historically white university in South Africa. Interviewees spoke about affirmative action in general as well as the role that it had played in their own careers. The results revealed high levels of tension and conflict in the talk about affirmative action, which we characterise as ambivalent support. The prime reason for opposition to affirmative action was the stigma associated with being a (potential) beneficiary of the policy.

Introduction

Affirmative action has been defined (Swain 1996:1) as a 'range of governmental and private initiatives that offer preferential treatment to members of designated racial or ethnic … groups (or to groups thought to be disadvantaged), usually as a means of compensating them for the effects of past and present discrimination'. In practice, this compensation involves providing preferential opportunities to members of previously disadvantaged groups in areas such as hiring, promotions, government contracting, access to housing, and inclusion in sports teams. Given that affirmative action advantages one group at the expense of another, often on racial grounds, it is not surprising that the policy has provoked controversy. Not only does it raise debates about the official use of racial categorisation, but it also raises issues of procedural and distributive justice.

A fair body of literature has examined responses of whites to affirmative action. Historical trends in the United States have shown that in comparison with increasing levels of support for other race-targeted policies (eg, desegregation of schools and neighbourhoods), there is consistent widespread opposition to affirmative action among whites (Schuman et al 1997, Krysan 1998). In addition, evidence suggests that attitudes towards affirmative action are characterised by ambivalence and duality. Most Americans view race as a 'categorical disability deserving of special aid' (Katz et al 1986:41), but they also blame blacks for their plight, attributing this to laziness or lack of ambition. Thus, while many support some form of compensatory programme to help blacks they are opposed to preferential treatment programmes such as affirmative action (Tuch and Hughes 1996). This duality of attitudes is expressed in terms of the 'principle-implementation gap' (Durrheim and Dixon 2004). On the one hand, whites endorse the general principle of integration and racial equality, but on the other hand, they are opposed to policies such as affirmative action which are designed to bring about such integration and equality in practice (Schuman et al 1997, Kim 2000).

A number of different explanations have been offered for this ambivalent opposition to affirmative action among whites. Building on Blumer's group position theory, Bobo (1988, Bobo et al 1997) attributes white opposition to intergroup competition and conflict. Although whites are aware of and sympathetic to black disadvantage, as members of a dominant group, they 'will tend to develop and adopt attitudes and beliefs that defend their privileged, hegemonic social position' (Bobo 1988:95). A second explanation accounts for this opposition in terms of ideological conservatism (Sniderman and Tetlock 1986). Conservatives subscribe to a free market economy and thus oppose affirmative action because it involves government intervention. A third set of authors attribute the opposition to racial prejudice. There are two different versions of the prejudice hypothesis. Symbolic racism theorists argue that in order to present themselves as tolerant and egalitarian, whites no longer express crude beliefs that characterised old-fashioned racism (Kinder and Saunders 1996). Nonetheless, vestiges of racial hatred remain and are expressed in socially-acceptable ways including opposition to the 'unfair' advantages of affirmative action (Sears 1988, Sears et al 1997). Aversive racism theorists argue that liberals believe themselves to be non-prejudiced but harbour unconscious negative feelings about blacks that are expressed in subtle, indirect and rationalisable ways, including opposition to affirmative action (Gaertner and Dovidio 1986, Dovidio and Gaertner 2004).

Many of the themes of the quantitative literature are replicated in the qualitative studies on affirmative action: it is predominantly whites who have been interviewed; and they have drawn a distinction between affirmative action in principle and in practice. The qualitative literature provides an insight into the content of the ambivalence that characterise whites' attitudes and beliefs. For example, Kravitz and Van Epps (1995) found that their interviewees thought that affirmative action would help black people achieve equal opportunities, but they complained that the programmes were unfair and discriminated against whites (cf Kravitz et al 1997).

This ambivalent discourse has a defensive quality as whites attempt to bolster their self-presentation as tolerant non-racist people while at the same time opposing programmes that are designed to help blacks. They articulate support for change whilst concurrently struggling against it. Rhetorically, this is achieved in two related ways. First, arguments against affirmative action are defended in terms of the principles of justice, equality and fairness, while affirmative action is portrayed as 'reverse discrimination' (Pincus 2001) or 'reverse apartheid' (Wambugu 2005). Second, whites portray themselves as victims of this new reverse discrimination as they complain about being 'pushed away', and denied opportunities they deserve.

In line with the arguments of Sniderman and Tetlock (1986), these opinions about affirmative action are defended in the terms of conservative political and economic ideology. The problem is government intervention, whereas it should be a free-market process, informed by standards of merit, that dictates the opportunities that individuals either do or do not have. Merit is viewed as an objective phenomenon (Pincus 2001), and selection decisions need to be made in a 'colour-blind' manner.

In addition to articulating conservatism, the arguments against affirmative action also betray vestiges of racial prejudice. In portraying blacks as not deserving or in lacking merit, speakers often unintentionally express negative stereotypes about blacks. Both Franchi (2003) and Wambugu (2005) identify a strategy of 'othering' in arguments against affirmative action. Speakers portray blacks as dissimilar or opposite to whites, and they stereotypically construct blacks as being unskilled, inexperienced or incompetent, in comparison with whites who are being discriminated against by affirmative action policies.

Finally, as anticipated by Bobo's (1988) group position theory, the ambivalent rhetoric with which whites express their opinions about affirmative action betrays defensiveness about group position. Arguments about the unfairness of affirmative action in overlooking the merit of whites not only imply negative stereotypes about blacks, but they also express a set of expectations about what whites rightly deserve. On the basis of her interviews about political transformation with white South Africans, Steyn (2001a, 2001b) argued that their views of just deserts, which were developed in apartheid, now underpin opposition to policies such as affirmative action, which are viewed as 'the confiscation of entitlement rather than equalization' (2001b:89).

In sum, the qualitative literature shows how whites rationalise opposition to affirmative action while at the same time denying that they are prejudiced or racist. Their evaluations of affirmative action have a defensive tone, informed by a conservative ideology, but articulating implicit racial prejudice and a sense of group entitlement.

In contrast to the literature on white attitudes to affirmative action, there is a relative paucity of research on black attitudes. In part, this may be due to the ideological bias in the social sciences, which has portrayed whites as active perceivers but blacks as passive targets (Shelton 2000). On the other hand, this skewed research focus may simply be due to the fact that research has mostly been concerned to explain opposition to affirmative action, and it was simply assumed that blacks would generally support the policy.[1]

There is evidence to suggest that black people, and other beneficiaries of affirmative action, are generally in favour of the policy. On the basis of their overview of survey data in the USA, Schuman et al (1997:257) conclude that there are 'large racial differences' and 'a gulf in attitudes' with regard to 'support for both government expenditures to help blacks and preferential treatment in favour of blacks'. A poll conducted by *CBS News/New York Times* in 1997 indicated that 77 per cent of black Americans, compared to 32 per cent of whites, felt that it is crucial for the workforce in an organisation to be racially diverse, and more than two-thirds of blacks indicated that affirmative action played an important role in their educational or employment experience (Paul 2003).

Although there is widespread support of affirmative action in the black community, it is by no means unanimous or unqualified. The historical review of Schuman et al (1997) indicates that at least 20 per cent of blacks are opposed to affirmative action, and that this proportion has been slowly increasing over time. Ayers investigated the perceptions of affirmative action held by women of colour. The results indicated qualified support: affirmative action was viewed to be fair, '*although* fairer in principle than in practice' (1992:223, emphasis added). Boikhutso's (2004) study of perceptions of affirmative action beneficiaries in South African parastatals showed similar results. There was widespread support for affirmative action, which was seen as beneficial for the organisation and the economy, as well as necessary for eradicating discrimination in employment practices in South Africa. However, the respondents qualified their support, arguing that the policy would achieve its aims '*only if* it was implemented correctly and if the necessary support and training is provided to them to help them meet and exceed their employers' expectations' (Boikhutso 2004:v, emphasis added).

The present study investigated the perceptions of affirmative action among black people. This focus was chosen not only to address the paucity of research on black attitudes, but also to investigate some theoretical questions about the underlying causes of opposition to affirmative action. As argued above, the explanations of white opposition to affirmative action have focused on ideological conservatism, anti-black prejudice (symbolic and aversive racism) and intergroup competition and conflict. It is significant that these later two explanations do not apply in the case of blacks, who are less likely to be harbouring prejudice towards themselves (but see Jost et al 2004); and, in terms of intergroup competition, should support the policy which gives them a competitive advantage over whites. The possibility that these two explanations do not apply could certainly be a factor in explaining widespread support for affirmative action among blacks.

In addition to policy

prejudice and intergroup conflict hypotheses? These questions were explored by means of a qualitative study of affirmative action attitudes among black members of staff at a historically white university in South Africa.

South African case study

South Africa is characterised by striking social inequality with unemployment and social ills alarmingly higher for blacks and women (The Presidency 2004); and is ranked 5 out of 112 countries by the 2005 CIA Factbook in terms of the GINI index of inequality (cf Morse 2004). In 1996 the poorest 20 per cent of income earners received only 1.5 per cent of the national income while the wealthiest 10 per cent received 50 per cent of national income (Mboweni 1997). This skewed income distribution favours whites to the detriment of blacks among whom 65 per cent of Africans, 33 per cent of Coloureds and 2.5 per cent of Indians live in poverty – compared with 1 per cent of whites.

This pattern in inequality is the product of hundreds of years of colonialism, culminating in apartheid. Since 1948, the National Party government adopted laws that were specifically designed to marginalise blacks as second class citizens (see Ashforth 1990). These included the provision of substandard 'Bantu' education (Education White Paper 3 1997), as well as the Industrial Conciliation Act (No. 28) of 1956, which enabled the minister of labour to reserve categories of skilled and managerial employment for whites (see Crankshaw 1997).

This legacy of racial inequality continues to be felt today, where white males continue to dominate management positions, whereas lower-paid and lower-skilled employment is almost entirely the domain of black people. Affirmative action in South Africa needs to be appreciated against this backdrop of state orchestrated inequality. In addition to scrapping apartheid legislation, the post-apartheid government has instituted a wide range of affirmative action policies to try to redress past racial and political discrimination. The new government sought not only to eradicate inequality by eliminating discrimination, but also by supporting the efforts of blacks to compete more fairly with historically privileged whites (Mboweni 1997).

Affirmative action in South Africa is supported by the Promotion of Equality and Prevention of Unfair Discrimination Act (4 of 2000), and the Employment Equity Act (55 of 1998). These Acts sought to achieve both demographic transformation and equal opportunity in employment by (a) eliminating unfair discrimination, (b) implementing affirmative action, and (c) policing these labour practices in newly established 'Equality Courts' (cf Msimang 2001).

Since their inception, these policies have been marred by much controversy and have been the subject of increasing debate and tension. The *Towards a Ten Year Review* (The Presidency 2004:41), commissioned by the government to take stock of transformation in South Africa, notes that 'empowerment in the workplace is continuing, but very slowly'. This report highlights that the proportion of black people who are managers, senior officials and legislators increased from 43 per cent in 1996 to 44.3 per cent in 2001; and the percentage of professionals, associate professionals and technicians increased from 58 per cent to 61.4 per cent between 1996 and 2001 (The Presidency 2004). Thus while the legislation has been effective, the pace of change has been slow. This is also the case at the university under study, where in 2005 African academic staff made up 17 percent of the staff profile and Coloureds 2 per cent – compared to Indians who constitute 27 per cent and Whites who constitute 54 per cent of the staff profile (data from University Equity Office). This is certainly true of the situation in higher education, where historically white universities now have diverse and representative student bodies. However, informal segregation remains apparent among the students body (see Schrieff et al 2005), and the change in the staff profile continues to lag substantially behind that of student demographics (Durrheim et al 2004).[2] In addition, recurrent press reports of accusations of racism levelled against university staff and management suggest that the university culture in these institutions continues to be unaccommodating to black staff and students.

While change may be slow, the debates around affirmative action are fierce. Supporters argue that the policies are necessary to 'normalise' South African society, but opponents reject the policy as ineffective and discriminatory. As discussed above, most of the research has focussed on opposition to affirmative action by white people, who reject the policy on ethical and practical grounds, and articulate a sense of exclusion and discrimination. In the discussion below, we focus on the opinions of a small sample of black academic staff from one of these transformed, historically white universities, at which black staff remain a distinct minority.

Methodology

One-on-one in-depth interviews were conducted with black staff members at a single South African higher education institution. The aim of the interviews was to explore the participants' opinions about affirmative action and to investigate some theoretical questions about the underlying causes of opposition to affirmative action. Discourse analytic theory, methods and techniques were used to guide the design of the interviews and the analysis of the conversations (see Potter and Wetherell 1987, 1994; Potter 1998). These provide useful tools for investigating the active construction of affirmative action, focusing on the variability and heterogeneity in accounts.

Sample

The sample was comprised of eight black academics, five males and three females. The sample was purposively selected. An attempt was made to select a diverse sample of black (African) academics; and thus we selected

In the light of these concerns about affirmative action stigma, we are in a better position to appreciate why these interviewees dis-identify with the affirmative action label despite their general support for affirmative action as a policy. They use defensive credentialing to portray themselves as exceptions to the rule of incompetence, while the rule continually comes back to haunt them. Being 'branded' an affirmative action appointment is stigmatising, or 'deeply discrediting' to use Goffman's (1963:13) formulation. Thus, while interviewees initially framed affirmative action as positive, necessary and empowering they were reluctant to be 'branded' as such.

Discussion

Previous research on affirmative action has focussed mainly on the attitudes of white people, which have been found to be ambivalent, but generally unfavourable. White respondents typically support the principle of helping disadvantaged black people, but oppose affirmative action on practical and ethical grounds as a form of reverse discrimination, leading to the reduction of standards. This exploratory study sought to investigate whether similar ambivalent attitudes would be prevalent in a small sample of black academic staff at a South African university.

The talk about affirmative action by the interviewees was equivocal and peppered with ambivalence. This was reflected in the tensions and conflicts evident throughout and across the interviews. The talk relating to affirmative action evidenced a duality between the principles and the actual implementation of affirmative action policies. Interviewees reported that principally, redress was one of the most important purposes of affirmative action. They confidently argued for the necessity of affirmative action as a means of levelling the playing field to create equal opportunities to previously disadvantaged groups and to eradicate racism. However, after their initial optimism, they identified interrelated practical problems with the implementation of these policies, which were argued to benefit those already advantaged, and was exploited by self-interested individual beneficiaries and companies who employed them as 'window dressing'.

This was the first source of opposition to affirmative action among this black sample: in practice, because of the requirements and standards of the job market, the policy of affirmative action could not achieve the aim of redress, but continued to re-produce the class-based but deeply racial inequalities of the past. The second source of opposition to affirmative action has roots in the stigma associated with being a (possible) beneficiary of the policy. The interviewees adopted a defensive stance when talking about the role that affirmative action had played in their own careers, being unwilling to see themselves as beneficiaries of the policy. The reason for this defensiveness was clear: being seen as an affirmative action appointee is stigmatising or deeply discrediting, being associated with the erstwhile racist stereotypes of incompetence and lack of qualification.

In sum, it was apparent that the overall structure and content of the attitudes of this black sample had remarkable similarities to the attitudes of the white samples reported in the literature. Structurally, the attitudes were characterised by duality, ambivalence and conflict, containing both themes of support for and opposition to affirmative action. The duality took the form of the principle-implementation gap as the interviewees supported the principle of affirmative action but opposed it in practice. In addition to this attitudinal structure, our black sample also opposed affirmative action on similar grounds to white samples. First, both sets of attitudes are informed by what we could term capitalist realism: affirmative action is unworkable because it contradicts the demands of the market, which has objective skill requirements. This view underpins whites' concerns about lowering standards, and our black interviewees' concerns that, in practice, affirmative action will continue to favour those individuals who had already been advantaged. Second, both sets of attitudes are informed by negative stereotypes about the competencies of affirmative action beneficiaries and, by association, black employees. Whites are concerned about the unfairness of employing less qualified and incompetent black people in place of (better qualified, more competent) whites; whereas our black interviewees were concerned about themselves being seen as less qualified and incompetent affirmative action appointments.

Despite these similarities, there were also fundamental differences between black participant's attitudes and white attitudes reported in the literature. Whereas whites oppose affirmative action because of what they perceive as unfair discrimination against them, our interviewees were primarily concerned with the inability of the policy to bring about redress in practice. They supported the policy as a means of eradicating the legacy of racism and opposed the policy to the extent that it could not achieve these aims in practice. While white opposition is grounded in an interrelated set of concerns about individual merit, institutional standards, and the fairness of selection decisions which exclude whites, the sources of black opposition to affirmative action revolve around the inability of the policy to achieve racial redress in practice. A second fundamental difference between white and black opinion concerns relates to anti-black stereotypes that underlies affirmative action stigma. Whereas whites articulate such stereotypes in arguing against what they perceive to be the unfairness of black appointments, our black interviewees articulated a concern with being seen, in terms of these stereotypes, as incompetent affirmative action appointees.

Although the data do not warrant definitive conclusions, we are now in a position to reflect on the underlying explanations of opposition to affirmative action. Recall that there were three explanations of whites' opposition to affirmative action: (1) group interest in maintaining privilege, (2) ideological conservatism opposing government intervention, and (3) anti-black prejudice. The results of this study suggest that group interest factors do also shape black attitudes. Our interviewees all articulated an unreserved support for affirmative action as a mechanism of redress, eradicating the legacy of racism and the disadvantages faced by blacks. Given the different positions as groups advantaged and disadvantaged by the policy, it is not surprising that group interest factors motivated support for affirmative action by blacks, but opposition by whites.

The results of this study also suggest that two sets of ideological factors may shape opposition to affirmative action. First, ideological conservatism does appear to play a role. Like white research participants, our interviewees' staff, whereas eight years later, in 2002, it had changed to 21 per cent black and 51 per cent white.

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Appendix: transcript conventions

[	Left brackets indicate the point at which a current speaker’s talk is overlapped by another’s talk.
=	Equal signs, one at the end of a line and one at the beginning, indicate no gap between the two lines.
(4)	Numbers in parenthesis indicate elapsed time in silence in seconds.
(.)	A dot in a parenthesis indicates a tiny gap, probably no more than one-tenth of a second.
___	Underscoring indicates some form of stress, via pitch or amplitude.
::	Colons indicate the prolongation of a sound. The length of the row of colons indicates the length of the prolongation.
-	Refers to a break or change indirection within a sentence.
(word)	Parenthesised words have been used to indicate the point at which one speaker makes comments within the other’s speech eg (R: Ja).
(( ))	Double parentheses contain the author’s descriptions rather than transcriptions, eg ((laughter)).
( )	Empty parentheses indicate the transcriber’s inability to hear what was said.